

MINUTES

Greater Shepparton City Council

ADDITIONAL COUNCIL MEETING

5:30PM, Tuesday 30 March, 2021

Function Room, Riverlinks Eastbank

COUNCILLORS

Cr Kim O'Keeffe (Mayor)

Cr Robert Priestly (Deputy Mayor)

Cr Seema Abdullah

Cr Anthony Brophy

Cr Geoffrey Dobson

Cr Greg James

Cr Shane Sali

Cr Sam Spinks

Cr Fern Summer

VISION

GREATER SHEPPARTON, GREATER FUTURE

A thriving economy in the foodbowl of Victoria with excellent lifestyles, innovative agriculture a diverse community and abundant opportunities

Values

Values reflect what we feel is important. Organisations may have core values that reflect what is important in the organisation. These values may be guiding principles of behaviour for all members in the organisation.

Respect first, always

We are attentive, listen to others and consider all points of view in our decision making.

Take ownership

We take pride in honouring our promises and exceeding expectations, and are transparent with and accountable for our actions.

Courageously lead

We lead with integrity, and stand up and stand by what is in the best interests of the Greater Shepparton community.

Working together

We work collaboratively to create higher quality outcomes that are more efficient, thoughtful, effective and responsive. We cannot accomplish all that we need to do without working together.

Continually innovate

We are open to new ideas and creatively seek solutions that encourage us to do our best for our community.

Start the celebration

As ambassadors for our people and place, we proudly celebrate the strengths and achievements of Council and the Greater Shepparton community.

**M I N U T E S
FOR THE
ADDITIONAL COUNCIL MEETING
HELD ON
TUESDAY 30 MARCH 2021 AT 5:30PM**

**CHAIR
CR KIM O'KEEFFE**

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Risk Level Matrix Legend

Note: A number of reports in this agenda include a section on “risk management implications”. The following table shows the legend to the codes used in the reports.

Likelihood	Consequences				
	Negligible (1)	Minor (2)	Moderate (3)	Major (4)	Extreme (5)
Almost Certain (5) Would be expected to occur in most circumstances (daily/weekly)	LOW	MEDIUM	HIGH	EXTREME	EXTREME
Likely (4) Could probably occur in most circumstances (i.e. Monthly)	LOW	MEDIUM	MEDIUM	HIGH	EXTREME
Possible (3) Reasonable probability that it could occur (i.e. over 12 months)	LOW	LOW	MEDIUM	HIGH	HIGH
Unlikely (2) It is not expected to occur (i.e. 2-5 years)	LOW	LOW	LOW	MEDIUM	HIGH
Rare (1) May occur only in exceptional circumstances (i.e. within 10 years)	LOW	LOW	LOW	MEDIUM	HIGH

Extreme Intolerable – Immediate action is required to mitigate this risk to an acceptable level. Event/Project/Activity is not to proceed without authorisation

High Intolerable – Attention is needed to treat risk.

Medium Variable – May be willing to accept the risk in conjunction with monitoring and controls

Low Tolerable – Managed by routine procedures

PRESENT: Cr Kim O'Keeffe (Mayor)
Cr Robert Priestly (Deputy Mayor)
Cr Seema Abdullah
Cr Anthony Brophy
Cr Geoffrey Dobson
Cr Greg James
Cr Shane Sali
Cr Sam Spinks
Cr Fern Summer

Officers:	Peter Harriott	Chief Executive Officer
	Phil Hoare	Director Infrastructure
	Geraldine Christou	Director Sustainable Development
	Kaye Thomson	Director Community
	Ropate Cabealawa	Official Minute Taker
	Boboleia Kom	Deputy Minute Taker

1 Welcome to Country

The Council Meeting commenced with a Welcome to Country presented by Cr James on behalf of the Yorta Yorta Elders Council and the 16 family groups.

2 Acknowledgement

“We, Greater Shepparton City Council, acknowledge the Yorta Yorta Peoples of the land which now comprises Greater Shepparton, we pay our respect to their tribal elders, we celebrate their continuing culture and we acknowledge the memory of their ancestors.”

3 Privacy Notice

This public meeting is being streamed live via our Facebook page and made available for public access on our website along with the official Minutes of this meeting.

4 Governance Principles

Council considers that the decisions contained in these Minutes gives effect to the overarching governance principles stated in Section 9(2) of the *Local Government Act 2020*. These principles are as follows:

1. Council decisions are to be made and actions taken in accordance with the relevant law;
2. priority is to be given to achieving the best outcomes for the municipal community, including future generations;
3. the economic, social and environmental sustainability of the municipal district, including mitigation and planning for climate change risks, is to be promoted;

4. the municipal community is to be engaged in strategic planning and strategic decision making;
5. innovation and continuous improvement is to be pursued;
6. collaboration with other Councils and Governments and statutory bodies is to be sought;
7. the ongoing financial viability of the Council is to be ensured;
8. regional, state and national plans and policies are to be taken into account in strategic planning and decision making;
9. the transparency of Council decisions, actions and information is to be ensured.

5 Apologies

Nil Received

6 Declarations of Conflict of Interest

In accordance with section 130 (1)(a) of the Local Government Act 2020 Councillors are required to disclose any “conflict of interest” in respect of a matter to be considered at a Council Meeting.

Disclosure must occur immediately before the matter is considered or discussed.

Cr Dobson declared a material conflict of interest in relation to item 7.1. Adoption of Shepparton and Mooroopna 2050: Regional City Growth Plan.

7 Sustainable Development Directorate

7.1 Adoption of Shepparton and Mooroopna 2050: Regional City Growth Plan

Cr Dobson declared a material conflict of interest in relation to item 7.1 and left the meeting at 5.33pm.

Moved By Cr Priestly
 Seconded by Cr Brophy

That the Council:

1. receive and note the *Shepparton and Mooroopna 2050: Regional City Growth Plan, Community Engagement Summary Report January 2020*;
2. receive and note the *Greater Shepparton City Council Conversation Report – Shepparton and Mooroopna 2050: Regional City Growth Plan – additional community consultation, March 2021*;
3. receive and note the *Shepparton and Mooroopna 2050: Regional City Growth Plan, Background Report, July 2020*;
4. receive and note the *Shepparton East Agricultural Land Use Options Study, March 2020* and the *Addendum to Shepparton East Agricultural Land Use Options Report, November 2020*;
5. receive and note the *Land Supply Review – Shepparton and Mooroopna 2050: Regional City Growth Plan, November 2020*;
6. adopt the *Shepparton and Mooroopna 2050: Regional City Growth Plan*, which includes the following changes to the version considered at the Ordinary Council Meeting held on 18 August 2020 titled *Shepparton and Mooroopna 2050: Regional City Growth Plan, July 2020*:

Page	Change	Revised wording
Cover	Date	March 2021
All	Date in footers	March 2021
2	Update acknowledgement	“We, Greater Shepparton City Council, acknowledge the Yorta Yorta Peoples of the land which now comprises Greater Shepparton, we pay our respect to their tribal elders, we celebrate their continuing culture and we acknowledge the memory of their ancestors.”

Page	Change	Revised wording
8	Update Plan 2	<ul style="list-style-type: none"> - Add GSSC location - Add Mooroopna Integrated Early Learning Centre location - Extend Kialla West Growth Corridor (“residential future”) further south to align with extent shown on page 34 (Plan 6) Change designation of Kialla North Growth Corridor to “planning underway”
9	Add additional consultation before “Strategic context”	“Additional Consultation Additional consultation on the Growth Plan following the August 2020 Ordinary Council Meeting occurred from 16 November to 24 December 2020. The purpose of the additional community consultation was to better ensure that any interested stakeholders across Greater Shepparton have had the opportunity to provide informed feedback on the proposed planning outcomes for Shepparton, Mooroopna and Kialla. 79 submissions were received by Council, which are summarised in the <i>Conversation Report – Shepparton and Mooroopna 2050: Regional City Growth Plan – Additional Community Consultation (March 2020).</i> ”
10	Update list of documents under “How has the Growth Plan been prepared?”	<ul style="list-style-type: none"> - Shepparton East Agricultural Land Use Options Report March 2020 - <i>Conversation Report – Shepparton and Mooroopna 2050: Regional City Growth Plan – Additional Community Consultation (March 2020)</i>
10	Update flowchart under “Key tasks in the development of the Growth Plan”	<ul style="list-style-type: none"> - Add Growth Plan after Community Engagement - Add additional consultation after Growth Plan (before Final Growth Plan)
17	Amend Outcome 6	<ul style="list-style-type: none"> - To ensure adaption to climate change and a robust economy for continued prosperity in times of change.
22	Update timeframes	<ul style="list-style-type: none"> - Change timeframe to “immediate” for 1.1.1 - Change timeframe to “ongoing” for 1.1.2 - Change timeframe to “medium” for 1.1.3
26	Update Plan 4	Replace Cycling Corridors plan with updated plan from the Department of Transport
27	Update timeframes	<ul style="list-style-type: none"> - Change timeframe to “short” for 2.2.1 - Change timeframe to “ongoing” for 2.2.2
29	Update timeframe	Change timeframe to “immediate” for 2.5.2

Page	Change	Revised wording
32	Add additional wording regarding Investigation Area 4 future use	<p>Before the final sentence above Table 4, add the following text:</p> <p>Land immediately to the east of the Shepparton Alternative Route (Doyles Road) between the Midland Highway and the Shepparton-Dookie Railway Line will remain in the Farming Zone. The Farming Zone provisions facilitate the use of land for rural industrial uses, including transport-related uses, that do not adversely affect the use of land for agriculture and where land use conflicts can be mitigated. Where appropriate, Council will support the use of this land for rural industry, which must be considered through the planning permit process on a case-by-case basis, particularly where such uses rely on proximity to the Principal Freight Network, uses that require a large site or uses related to agriculture that cannot generally be accommodated in the existing industrial zones. It should be noted that direct access to the Shepparton Alternative Route will not generally be supported, and access should be directed to Old Dookie Road and New Dookie Road.</p>
32	Update growth areas in Table 4	<ul style="list-style-type: none"> - Change “Kialla Raceway Development” to “Kialla South Growth Corridor” - Change “Radio Australia Site” to “Former Radio Australia site” - Change timing for Shepparton Airport to “unknown”
33	Amend wording in Kialla North Growth Corridor	Change “It’s” to “It is”
33	Additional wording for the Kialla West Growth Corridor description	<ul style="list-style-type: none"> - Change the second last sentence to read: “The density of this growth corridor must be respectful of the existing context of the area, and development must recognise and be integrated with the existing Kialla West Township.” - Add the following at the end of the existing description: “Development must recognise and mitigate risks associated with bushfire due to the vegetation in the area, as well as the location of the blast zone of the APA High Pressure Gas Pipeline. - Land west of Raftery Road, between Raftery Road and the Arcadia Downs Estate, within the Rural Living Zone and Farming Zone may realise some rural residential potential in the short-medium term. The rural residential development of this land will not require a Precinct Structure Plan.”

Page	Change	Revised wording
33	Amend name of Kialla Raceway Development and add wording to the description	<ul style="list-style-type: none"> - Change name to “Kialla South Growth Corridor” - Add the following at the end of the existing description: - “Development must recognise and mitigate risks associated with the location of the blast zone of the APA High Pressure Gas Pipeline.”
33	Amend Kialla Central description	<ul style="list-style-type: none"> - Change second bullet point to read: “Determine the need for additional community infrastructure. New development must ensure connectivity to existing road networks and walkability to existing community facilities, particularly the primary school. Any expansion must have regard to the role and function of the Shepparton Alternative Route must provide sufficient buffers to this key network. - Change final bullet point to read: “Review the most appropriate zones for the land around the Kialla Central Township, having regard to the development constraints applying at the time. The development of this growth corridor must recognise and be integrated with the existing Kialla Central Township.”
33	Amend name of Radio Australia Site	Change name to “Former Radio Australia site”
33	Amend Shepparton Airport description	Add the following at the end of the existing description: Until the relocation of the Shepparton Airport is confirmed, ongoing investment at the current site should continue to be supported and encouraged in the medium to long term, particularly where that investment ensures that safety standards can be maintained.
34	Update Plan 6	<ul style="list-style-type: none"> - Change name of Radio Australia site to “Former Radio Australia site” - Update designation of Shepparton South East to “short term future residential (standard density)” (same designation as shown for the southern portion of Kialla North Growth Corridor) - Change Shepparton Airport location to be shown as an asterisk in dark/navy rather than a blob - Change designation of dark/navy asterisk in legend to “unknown timing” - Change Kialla Central asterisk to a small circle (in existing location and the same size as the existing asterisk) with four arrows pointing outwards from the circle and colour to match former Radio Australia site

Page	Change	Revised wording
35	Update wording in strategies	<ul style="list-style-type: none"> - Change Kialla North growth corridor to “Kialla North Growth Corridor” for the Action in section in 3.1.2 - Change name of “Kialla Raceway Development” to “Kialla South Growth Corridor” for the Action in section 3.1.3 - Change the wording of the Action in section 3.1.4 to read “Maintain the current 8-hectare minimum lot size requirement, until a Precinct Structure Plan and Development Contributions Plan for the Kialla West Growth Corridor have been prepared. The land between Raftery Road and the Arcadia Downs estate may realise some rural residential function in the short-medium term and can be considered without the preparation of a Precinct Structure Plan and Development Contributions Plan.” - Change the name of “Radio Australia site” to “former Radio Australia Site” for the Action in section 3.1.7
36	Correct wording under “Heritage”	<ul style="list-style-type: none"> - Change the year of <i>Greater Shepparton Heritage Study II</i> from 2019 to 2020 - Change “20th Century Heritage” to “20th century heritage”
44 and 45	Update funding tables	Update funding tables to align with current known funding.
46	Update Plan 7	Add connection arrows to Shepparton CBD inner eastern link road
51	Fix typo	Remove apostrophe from CBDs in Strategy 5.2.2
56	Update Responsibility in Strategy 6.1.1	Add DELWP to Responsibility
57	6.4.2	Delete the words “in addressing the regions organic material”.
15	Vision Point 5 be replaced with this text.	Be a leader in renewable energy generation, climate change adaption, and greenhouse gas emission reduction.
17	Outcome 5	Title to read “ A city that is greener and embraces water.”
17	Objective 6	To ensure adaption to climate change, greenhouse gas emissions reduction in line with state government policy, and a robust economy for continued prosperity in times of change.

7. note that Council officers will begin preparing a planning scheme amendment to implement the *Shepparton and Mooroopna 2050: Regional City Growth Plan* into the Greater Shepparton Planning Scheme.

Cr Brophy sought an extension of time to speak on the motion.

GRANTED

Cr Summer sought an extension of time to speak on the motion.

GRANTED

Cr Abdullah sought an extension of time to speak on the motion.

GRANTED

The motion was put and carried.

Cr Summer called for a division.

Those voting in favour of the motion: Cr O'Keeffe, Cr Priestly, Cr Brophy, Cr Spinks, Cr James, Cr Sali and Cr Abdullah.

Those voting against the motion: Cr Summer

The motion was carried.

8 Close of Meeting

The meeting closed at 5.59pm.